Intellectual Property Rights Violations: Federal Civil Remedies and Criminal Penalties Related to Copyrights, Trademarks, and Patents

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Summary

This report provides information describing the federal civil remedies and criminal penalties that may be available as a consequence of violations of the federal intellectual property laws: the Copyright Act of 1976, the Patent Act of 1952, and the Trademark Act of 1946 (conventionally known as the Lanham Act). The report explains the remedies and penalties for the following intellectual property offenses:

- 17 U.S.C. § 501 (copyright infringement);
- 17 U.S.C. § 506(a)(1)(A) and 18 U.S.C. § 2319(b) (criminal copyright infringement for profit);
- 17 U.S.C. § 506(1)(B) and 18 U.S.C. § 2319(c) (criminal copyright infringement without a profit motive);
- 17 U.S.C. § 506(a)(1)(c) and 18 U.S.C. § 2319(d) (pre-release distribution of a copyrighted work over a computer network);
- 17 U.S.C. § 1309 (infringement of a vessel hull design);
- 17 U.S.C. § 1326 (falsely marking an unprotected vessel hull design with a protected design notice);
- 17 U.S.C. §§ 1203, 1204 (circumvention of copyright protection systems);
- 18 U.S.C. § 2319A (bootleg recordings of live musical performances);
- 18 U.S.C. § 2319B (unauthorized recording of motion pictures in movie theaters);
- 15 U.S.C. § 1114(1) (unauthorized use in commerce of a reproduction, counterfeit, or colorable imitation of a federally registered trademark);
- 15 U.S.C. § 1125(a) (trademark infringement due to false designation, origin, or sponsorship);
- 15 U.S.C. § 1125(c) (dilution of famous trademarks);
- 15 U.S.C. §§ 1125(d) and 1129 (cybersquatting and cyberpiracy in connection with Internet domain names);
- 18 U.S.C. § 2318 (counterfeit/illicit labels and counterfeit documentation and packaging for copyrighted works);
- 35 U.S.C. § 271 (patent infringement);
- 35 U.S.C. § 289 (infringement of a design patent);
- 35 U.S.C. § 292 (false marking of patent-related information in connection with articles sold to the public);
- 28 U.S.C. § 1498 (unauthorized use of a patented invention by or for the United States, or copyright infringement by the United States);
- 19 U.S.C. § 1337 (unfair practices in import trade);
- 18 U.S.C. § 2320 (trafficking in counterfeit trademarks);
- 19 U.S.C. § 1526(e) and 15 U.S.C. § 1124 (importing merchandise bearing counterfeit marks);
- 18 U.S.C. § 1831 (trade secret theft to benefit a foreign entity); and
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Unlike copyright and patent law, trademark rights and remedies for trademark infringement may arise from both federal and state law. Although this report focuses exclusively on federal trademark law, state common law may provide another source of legal protection for trademark owners.

U.S. CONST. art. I, § 8, cl. 8.

In the Trade-Mark Cases, 100 U.S. 82, 93-94 (1879), the U.S. Supreme Court held the first federal trademark act to be unconstitutional because it was enacted pursuant to the Copyright and Patent clause: “Any attempt ... to identify the essential characteristics of a trade-mark with inventions and discoveries in the arts and sciences, or with the writings of authors, will show that the effort is surrounded with insurmountable difficulties.” Subsequent federal trademark laws avoided this problem because they were adopted pursuant to Congress’s power to regulate interstate commerce, foreign commerce, and commerce with the Indian Tribes.

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3 U.S. CONST. art. I, § 8, cl. 3. In the Trade-Mark Cases, 100 U.S. 82, 93-94 (1879), the U.S. Supreme Court held the first federal trademark act to be unconstitutional because it was enacted pursuant to the Copyright and Patent clause: “Any attempt ... to identify the essential characteristics of a trade-mark with inventions and discoveries in the arts and sciences, or with the writings of authors, will show that the effort is surrounded with insurmountable difficulties.” Subsequent federal trademark laws avoided this problem because they were adopted pursuant to Congress’s power to regulate interstate commerce, foreign commerce, and commerce with the Indian Tribes.
performance, and display of their copyrighted works. The Patent Act grants patent holders the right to exclude others from making, using, offering for sale, or selling their patented invention throughout the United States, or importing the invention into the United States. The Lanham Act allows sellers and producers of goods and services to prevent a competitor from:

(1) using any counterfeit, copy, or imitation of their trademarks (that have been registered with the U.S. Patent and Trademark Office), in connection with the sale of any goods or services in a way that is likely to cause confusion, mistake, or deception.

(2) using in commercial advertising any word, term, name, symbol, or device, or any false or misleading designation of origin or false or misleading description or representation of fact, which: (a) is likely to cause confusion, mistake, or deception as to affiliation, connection, or association, or as to origin, sponsorship, or approval, of his or her goods, services, or commercial activities by another person, or (b) misrepresents the nature, characteristics, qualities, or geographic origin of his or her or another person's goods, services, or commercial activities.

In addition, the Lanham Act grants to owners of “famous” trademarks the right to seek injunctive relief against another person’s use in commerce of a mark or trademark if such use causes dilution by blurring or tarnishment of the distinctive quality of the famous trademark.

An alternative to patent law protection may be found in trade secret law, which protects trade secrets from theft and espionage. The federal Economic Espionage

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5 35 U.S.C. §§ 154(a)(1), 271(a). However, there is no statutory requirement that a patentee must practice the invention; the patentee is free to license to others the right to make, use, or sell the invention. Rite-Hite Corp. v. Kelley Co., Inc., 56 F.3d 1538, 1547 (Fed. Cir. 1995). Nor does the grant of a patent give a patent holder an affirmative right to use the invention, as compliance with other laws may be required before such activity. For example, if a company obtains a patent on a drug compound, it must still seek the approval of the U.S. Food and Drug Administration in order to market the drug to consumers.


9 A “trade secret” means all forms and types of financial, business, scientific, technical, economic, or engineering information, including patterns, plans, compilations, program devices, formulas, designs, prototypes, methods, techniques, processes, procedures, programs, or codes, whether tangible or intangible, and whether or how stored, compiled, or memorialized physically, electronically, graphically, photographically, or in writing if: (A) the owner thereof has taken reasonable measures to keep such information secret; and (B) the information derives independent economic value, actual or potential, from not being generally known to, and not being readily ascertainable through proper means by, the public.

(continued...)
Act of 1996\textsuperscript{11} provides criminal penalties for the theft or misappropriation\textsuperscript{12} of trade secrets in certain circumstances, by domestic and foreign entities.

Enforcement of IP rights may be accomplished by the IP owner bringing a lawsuit against an alleged infringer. The U.S. Department of Justice may also criminally prosecute particularly egregious violators of the IP laws in order to impose greater punishment and possibly deter other would-be violators.\textsuperscript{13} In certain circumstances, a variety of federal agencies may become involved in IP rights enforcement:\textsuperscript{14} for example, the U.S. Customs and Border Protection agency has the power to seize counterfeit goods upon their attempted importation in the United States; the International Trade Commission may investigate and adjudicate allegations of unfair trade practices due to the importing of goods that infringe U.S. patents, trademarks, or copyrights; and the U.S. Trade Representative, the U.S. Department of Commerce’s International Trade Administration, and the U.S. State Department are all involved in promoting and seeking IP rights enforcement by trading partners and other foreign countries.\textsuperscript{15}

\textsuperscript{9} (...continued)


\textsuperscript{10} Until 1996, trade secret protection was primarily governed by state law. The Uniform Trade Secrets Act (UTSA) was published in 1979 by the National Conference of Commissioners on Uniform State Laws and codifies the common law concerning trade secrets. The UTSA has been adopted by 40 states and the District of Columbia. For a list of the states that have adopted the UTSA, see [http://www.nccusl.org/nccusl/uniformact_factsheets/uniformacts-fs-utsa.asp].


\textsuperscript{12} “Misappropriation” of a trade secret means an acquisition, disclosure, or use of a trade secret by “improper means.” \textit{Uniform Trade Secrets Act} § 1(2). “Improper means” is a term that “includes theft, bribery, misrepresentation, breach or inducement of a breach of a duty to maintain secrecy, or espionage through electronic or other means.” \textit{Id.} § 1(1).


\textsuperscript{14} The scope of this report is limited to summarizing the penalties available under federal law for IP rights violations; the report will not discuss in detail the various foreign, federal and state entities that may become involved in IP enforcement and prosecution activities.

\textsuperscript{15} The National Intellectual Property Law Enforcement Coordination Council (NIPLECC) is an interagency group responsible for coordinating domestic and international IP protection efforts across federal government agencies. Led by the U.S. Coordinator for International Intellectual Property Enforcement, NIPLECC is comprised of the following members: the Director of the U.S. Patent and Trademark Office, the Assistant Attorney General (Criminal Division), the Undersecretary of State for Economics, Business and Agricultural Affairs, the Deputy United States Trade Representative, the Commissioner of Customs, and the Under Secretary of Commerce for International Trade. The U.S. Copyright Office has an advisory role in NIPLECC. 15 U.S.C. § 1128. For more information about NIPLECC, see (continued...
In copyright cases, the statute of limitations for initiating a civil action is within three years after the claim accrued, while a criminal proceeding must be commenced within five years after the cause of action arose. Although there is no express federal statute of limitations for civil trademark infringement claims, federal courts generally follow the limitations period for the most analogous state-law cause of action from the state in which the claim is heard; courts have also applied the equitable doctrine of laches to determine whether a trademark infringement claim is untimely. One federal appellate court has determined that criminal trademark infringement prosecutions are governed by the general five-year statute of limitations for non-capital offenses under Title 18 of the U.S. Code. Although there is no statute of limitations in patent infringement actions, the Patent Act specifies a time limit on monetary relief for patent infringement claims: damages are available only for infringement that occurs within the six years prior to the filing of the complaint or counterclaim for patent infringement.

Both the Lanham Act and the Copyright Act have criminal and civil provisions for violations of their respective provisions, while the Patent Act only provides civil remedies in the event of patent infringement. Federal courts determine the civil remedies in an action for infringement brought by the IP owner. If the federal government chooses to prosecute individuals or organizations for IP violations, the imprisonment terms are set forth in the substantive statutes describing the particular IP crime, while the criminal fine amount is determined in conjunction with 18 U.S.C. § 3571 (specifies the amount of the fine under Title 18 of the U.S. Code).

15 (...continued)


18 18 U.S.C. § 3282; see also United States v. Foot e, 413 F.3d 1240, 1247 (10th Cir. 2005)(“In the case of the Counterfeit Trademark Act, a criminal statute, Congress has provided a specific statutory period in § 3282.”).

19 35 U.S.C. § 286. However, the equitable doctrine of laches may be raised as an affirmative defense to a claim for patent infringement if the patent holder’s delay in bringing suit is unreasonable and inexcusable, and the alleged infringer suffers material prejudice attributable to the delay. See A.C. Aukerman Co. v. R.L. Chaides Constr. Co., 960 F.2d 1020, 1028 (Fed. Cir. 1992) (“A presumption of laches arises where a patentee delays bringing suit for more than six years after the date the patentee knew or should have known of the alleged infringer’s activity.”).


Information regarding the civil remedies and criminal penalties for violations of the copyright, trademark, and patent laws is presented on the following pages in table-format. These penalties may be imposed upon conviction of the defendant in the case of a criminal prosecution, and the civil remedies follow a judgment of infringement reached by a federal judge or jury in a civil action. (Certain injunctive relief may be available prior to final judgment, such as temporary injunctions or impounding of infringing articles.) For any offense that provides forfeiture penalties, criminal forfeiture is available upon the conviction of the owner of the offending property; civil forfeiture is available if the government establishes that the infringing goods are subject to confiscation by a preponderance of the evidence. Restitution is available when the defendant is convicted of a criminal property offense.

23 For more information about forfeiture generally, see CRS Report 97-139, *Crime and Forfeiture*, by Charles Doyle.
## Civil Remedies

### Copyright

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(2) Impounding, destruction, or other reasonable disposition of all copies made in violation of the copyright owner’s rights, as well as all plates, molds, matrices, masters, tapes, film negatives, or other articles by means of which such copies may be reproduced, 17 U.S.C. § 503.  
(3) Actual damages suffered by the copyright owner due to the infringement, and any profits of the infringer attributable to the infringement, 17 U.S.C. § 504(b).  
(4) Statutory damages (at the copyright owner’s election to recover in lieu of actual damages and profits), in the amount of not less than $750 or more than $30,000 as the court deems just, 17 U.S.C. § 504(c)(1). For willful infringement, a court may, in its discretion, increase the statutory damages award to a sum of not more than $150,000, 17 U.S.C. § 504(c)(2).\(^b\)  
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| Infringement of a Vessel Hull Design, 17 U.S.C. § 1309 | Violation of any of the rights of the owner of a vessel hull design registered with the U.S. Copyright Office, including the right to: (1) make, have made, or import, for sale or for use in trade, any useful article embodying the design; and (2) sell or distribute any useful article with the design. A seller/distributor who did not make or import an infringing article is liable if he induces or acts in collusion to make/import the article. A seller/distributor can also be liable if a design owner asks where the article came from and the seller/distributor refuses to disclose its source and orders or reorders the article with the infringing design after being notified that the design is protected. | (1) Injunctions, 17 U.S.C. § 1322.c   
(2) Destruction or other disposition of all infringing articles, and amu plates, molds, patterns, models, or other means specially adapted for making the articles, 17 U.S.C. § 1323(e).  
(3) Actual damages suffered by the copyright owner due to the infringement, 17 U.S.C. § 1323(a). The court may increase the damages to such amount, not exceeding $50,000 or $1 per copy, whichever is greater, as the court determines to be just.  
(4) Infringer’s profits (may only be awarded as an alternative to compensatory damages) resulting from the sale of the copies if the court finds that the infringer’s sales are reasonably related to the use of the owner’s design, 17 U.S.C. § 1323(b).  
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<td>Falsely Marking an Unprotected Vessel Hull Design with a Protected Design Notice, 17 U.S.C. § 1326</td>
<td>For the purpose of deceiving the public, marking or using in advertising in connection with an unprotected vessel hull design (not registered with the U.S. Copyright Office) a design notice or other words or symbols suggesting that the design is protected, knowing that the design is not so protected.</td>
<td>(1) A fine of not more than $500 for each such offense, 17 U.S.C. § 1326(a). (2) Any person may sue for the penalty, in which event one-half shall go to the person suing and the remainder awarded to the United States, 17 U.S.C. § 1326(b).</td>
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| **Circumvention of Copyright Protection Systems in Violation of §§ 1201 and 1202 of the Digital Millennium Copyright Act (DMCA), 17 U.S.C. § 1203** | (1) 17 U.S.C. § 1201: Descrambling, decrypting, or otherwise avoiding, bypassing, removing, deactivating, or impairing a technological measure, without the authority of the copyright owner, that effectively controls access to a copyrighted work.  
(2) 17 U.S.C. § 1202: Manufacturing, importing, offering to the public, providing, or otherwise trafficking in any technology, product, service, device, or component, that is primarily designed or produced for the purpose of circumventing copyright protection measures. | (1) Temporary and permanent injunctions to prevent or restrain a violation of this offense, but in no event shall the court impose a prior restraint on free speech or the press protected under the First Amendment to the Constitution.  
(2) At any time while an action is pending, the court may order the impounding of any device or product that is in the custody or control of the alleged violator and that the court has reasonable cause to believe was involved in a violation.  
(3) Recovery of costs by or against any party other than the United States or an officer thereof.  
(4) Reasonable attorney’s fees to the prevailing party.  
(5) The court may order the remedial modification or the destruction of any device or product involved in the violation that is in the custody or control of the violator or that has been impounded.  
(6) Actual damages and any additional profits of the violator that are attributable to the violation and are not taken into account in computing the actual damages.  
(7) Statutory damages (at the election of the complaining party in lieu of actual damages), as follows:  
- For each violation of 17 U.S.C. § 1201, in the sum of not less than $200 or more than $2,500 per act of circumvention, device, product, component, offer, or performance of service, as the court considers just.  
- For each violation of 17 U.S.C. § 1202, in the sum of not less than $2,500 or more than $25,000.  
(8) For repeated violations: If the injured party proves, and the court finds, that a person has violated 17 U.S.C. §§ 1201 or 1202 within 3 years after a final judgment was entered against the person for another such violation, the court may increase the award of damages up to triple the amount that would otherwise be awarded, as the court considers just.  
(9) For innocent violations: The court in its discretion may reduce or remit the total award of damages in any case in which the violator proves, and the court finds, that the violator was not aware and had no reason to believe that its acts constituted a violation. |
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| **Counterfeit or Illicit Labels and Counterfeit Documentation and Packaging for Copyrighted Works, 18 U.S.C. § 2318(f)(1)** | Knowingly trafficking in a counterfeit label or illicit label affixed to, enclosing, or accompanying a copyrighted work, or trafficking in counterfeit documentation or packaging. | (1) Injunctions, 18 U.S.C. § 2318(f)(2)(A).  
(2) Impounding of any article in the custody/control of the alleged violator that the court has reasonable cause to believe was involved in a violation of this offense, 18 U.S.C. § 2318(f)(2)(B).  
(5) Statutory damages (at the election of the plaintiff to recover instead of actual damages and profits), in the amount of not less than $2,500 or more than $25,000, as the court considers appropriate, 18 U.S.C. §§ 2318(f)(2)(C)(ii)(II), (f)(4).  
(6) Treble damages for subsequent violations by an individual within 3 years after a final judgment was entered against that person for a violation of this offense, 18 U.S.C. §2318(f)(5). |
| **Infringement of a Copyrighted Work by the United States,** 28 U.S.C. § 1498(b) | Infringement of a copyrighted work by the United States government, by a corporation owned or controlled by the United States government, or by a contractor, subcontractor, or any person, firm, or corporation acting for the United States and with the authorization or consent of the United States government. | The exclusive remedy is for the copyright owner to commence an action against the United States in the United States Court of Federal Claims for the recovery of his or her reasonable and entire compensation as damages for such infringement, including the minimum statutory damages as set forth in 17 U.S.C. § 504(c). However, before the copyright owner may bring such an action, the appropriate corporation owned or controlled by the United States or the head of the appropriate department or agency of the Government, as the case may be, is authorized to enter into an agreement with the copyright owner for the damages caused by such infringement and to settle the claim administratively out of available appropriations. |

a. Throughout this report, the list of “remedies available” or “authorized penalties” describes the range of remedies and penalties that are associated with the particular violation; whether some or all the remedies/penalties apply in any given case depends on several factors, including the court’s discretion, the plaintiff’s election of remedy, the defendant’s conduct, and other factual circumstances of the case.

b. Where an infringer proves that he was not aware and had no reason to believe his acts constituted copyright infringement, the court may, in its discretion, reduce the award of statutory damages to a sum of not less than $200, 17 U.S.C. § 504(c)(2).

c. While this offense also carries criminal penalties, discussed infra, the statute also provides civil remedies, permitting any copyright owner who is injured, or is threatened with injury due to this offense, to file suit in an appropriate U.S. district court.

d. Under the Eleventh Amendment to the U.S. Constitution, a state (or instrumentality thereof) enjoys governmental immunity from lawsuits brought by private parties. Therefore, a state that violates intellectual property rights may not be sued by the intellectual property owner unless the state consents. Congress has attempted to abrogate the states’ sovereign immunity from patent, trademark, or copyright infringement lawsuits, by passing laws in the early 1990s that explicitly required states to submit to suit in federal court for their intellectual property violations. However, federal courts have held these laws unconstitutional. See College Savings v. Florida Prepaid, 527 U.S. 666 (1999) (invalidating the Trademark Remedy Clarification Act of 1992), Florida Prepaid v. College Savings, 527 U.S. 627 (1999) (invalidating the Patent and Plant Remedy Clarification Act of 1992), Rodriguez v. Texas Comm’n on the Arts, 199 F.3d 279 (5th Cir. 2000) and Chavez v. Arte Publico Press, 204 F.3d 601 (5th Cir. 2000) (invalidating the Copyright Remedy Clarification Act of 1990).
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| **Trademark**   | Unauthorized use in commerce of any reproduction, copy, or colorable imitation of a federally registered mark in connection with the sale, offering for sale, distribution, or advertising of any goods or services, where such use is likely to cause consumer confusion, mistake, or deception. | (1) Injunctions, 15 U.S.C. § 1116(a).  
(3) In exceptional cases, reasonable attorney fees, 15 U.S.C. § 1117(a).  
(4) The court may order that any infringing articles bearing the reproduction, copy, or colorable imitation of a registered mark be destroyed, 15 U.S.C. § 1118. |
| **Trademark**   | Intentional use in commerce of any counterfeit of a federally registered mark in connection with the sale, offering for sale, distribution, or advertising of any goods or services, where such use is likely to cause consumer confusion, mistake, or deception. | (1) Injunctions, 15 U.S.C. § 1116(a).  
(2) The court may order that any infringing articles bearing the counterfeit of the registered mark be destroyed, 15 U.S.C. § 1118.  
(3) Seizure of goods and counterfeit marks as ordered by a court upon an ex parte application, as well as the means of making such marks, and records documenting the manufacturer, sale, or receipt of things involved in such violation, 15 U.S.C. § 1116(d)(1)(A).  
(4) Unless the court finds extenuating circumstances, treble any damages sustained by the plaintiff or defendant’s profits, whichever is greater, plus attorneys’ fees, 15 U.S.C. § 1117(b).  
(5) Statutory damages (at the election of the plaintiff to recover instead of actual damages and profits), in the amount of not less than $500 or more than $100,000 per counterfeit mark per type of goods or services sold, offered for sale, or distributed, as the court considers just, 15 U.S.C. § 1117(c)(1). If the court finds that the use of the counterfeit mark was willful, the statutory damages award is not more than $1,000,000 per counterfeit mark per type of goods or services sold, offered for sale, or distributed, as the court considers just, 15 U.S.C. § 1117(c)(2). |
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| **Trademark Infringement Due to False Designation, Origin, or Sponsorship, 15 U.S.C. § 1125(a)** | Use in connection with any goods or services of any word, term, name, symbol, or device, or any false designation of origin, false or misleading description of fact, or false or misleading representation of fact, which:  
(A) is likely to cause confusion, mistake, or deception as to the affiliation, connection, or association of such person with another person, or as to the origin, sponsorship, or approval of his or her goods, services, or commercial activities by another person, or  
(B) in commercial advertising or promotion, misrepresents the nature, characteristics, qualities, or geographic origin of his or her or another person’s goods, services, or commercial activities. | (1) Injunctions, 15 U.S.C. § 1116(a).  
(3) In exceptional cases, reasonable attorney fees, 15 U.S.C. § 1117(a).  
(4) The court may order that any infringing articles bearing the word, term, name, symbol, or device be destroyed, 15 U.S.C. § 1118. |
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| **Dilution of Famous Trademarks, 15 U.S.C. § 1125(c)** | Use in commerce of a mark or trade name if such use causes dilution by blurring or tarnishment of the distinctive quality of a famous trademark.                                                                 | (1) Injunctions, 15 U.S.C. §§ 1116(a), 1125(c)(1). Under 15 U.S.C. § 1125(c)(5), owners of famous marks may also be entitled to the following additional remedies listed below if:  
- the mark or trade name that is likely to cause dilution by blurring or dilution by tarnishment was first used in commerce by the alleged infringer after Oct. 6, 2006; and  
- (A) in a dilution by blurring action, the person willfully intended to trade on the recognition of the famous mark; or (B) in a dilution by tarnishment action, the person willfully intended to harm the reputation of the famous mark. 

(2) For a willful violation, any damages sustained by the plaintiff, defendant’s profits, and the costs of the action, 15 U.S.C. § 1117(a).  
(3) In exceptional cases, reasonable attorney fees, 15 U.S.C. § 1117(a).  
(4) For a willful violation, the court may order that any infringing articles bearing the word, term, name, symbol, or device be destroyed, 15 U.S.C. § 1118. |
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<td>Cyberpiracy and Cybersquatting in Connection With Internet Domain Names, 15 U.S.C. § 1125(d)</td>
<td>Registering of, trafficking in, offering to sell, or use of an Internet domain name that is (A) identical or confusingly similar to a trademark that is distinctive at the time the domain name is registered; or (B) identical, confusingly similar to, or dilutive of a trademark that is famous at the time the domain name is registered, with a bad faith intent to profit from the goodwill of another’s trademark.</td>
<td>(1) Injunctions, 15 U.S.C. § 1116(a). (2) Any damages sustained by the plaintiff, defendant’s profits, and the costs of the action, 15 U.S.C. § 1117(a). (3) Statutory damages (at the election of the plaintiff to recover instead of actual damages and profits), in the amount of not less than $1,000 and not more than $100,000 per domain name, as the court considers just, 15 U.S.C. § 1117(d). (4) In exceptional cases, reasonable attorney fees, 15 U.S.C. § 1117(a). (5) Forfeiture or cancellation of the domain name or the transfer of the domain name to the owner of the mark, 15 U.S.C. § 1125(d)(1)(C)</td>
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<td>Cyberpiracy Protection for Individuals, 15 U.S.C. § 1129</td>
<td>Registering an Internet domain name, on or after November 29, 1999, that consists of the name of another living person, or a name substantially and confusingly similar thereto, without that person’s consent, with the specific intent to profit from such name by selling the domain name for financial gain to that person or any third party.</td>
<td>(1) Injunctive relief, including the forfeiture or cancellation of the domain name or the transfer of the domain name to the plaintiff, 15 U.S.C. § 1129(2). (2) Costs and attorneys fees to the prevailing party, at the court’s discretion, 15 U.S.C. § 1129(2).</td>
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| Importation of Merchandise Bearing Counterfeit Mark, 19 U.S.C. § 1526(e); 15 U.S.C. §1124. | Importing goods bearing infringing marks or names that are identical with, or substantially indistinguishable from, registered marks, in violation of Section 526 of the Tariff Act of 1930, and Section 42 of the Lanham Act. | (1) Seizure by the U.S. Customs Service\(^b\) and, in the absence of the written consent of the trademark owner, forfeiture for violations of the customs laws.  
(2) Upon seizure of such merchandise, the Secretary of the Department of Homeland Security shall notify the owner of the trademark, and shall, after forfeiture, destroy the merchandise. If, however, the merchandise is not unsafe or a hazard to health, and the trademark owner provides his consent to the Secretary, the Secretary may remove the trademark (if feasible) and dispose of the seized goods by giving it to federal, state, and local government agencies or to charitable organizations that the Secretary believes have a need for such merchandise. If none of these parties have established such a need, and it has been at least 90 days after the date of forfeiture, the Customs Service may sell the merchandise at public auction.  
(3) Any person who directs, assists financially or otherwise, or aids and abets the importation of merchandise for sale or public distribution that is seized in violation of this offense is subject to a civil fine. For the first seizure of such merchandise, the fine shall be not more than the domestic value of the merchandise as if it had been genuine, according to the manufacturer’s suggested retail price. For the second seizure and thereafter, the fine shall be not more than twice the value that the merchandise would have had if it were genuine. The imposition of this fine is within the discretion of the Customs Service, and is in addition to any other civil or criminal penalty or other remedy authorized by law, 19 U.S.C. § 1526(f). |

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\(^a\) The term “colorable imitation” includes any mark which so resembles a registered mark as to be likely to cause confusion or mistake or to deceive. 15 U.S.C. § 1127.  
\(^b\) Although the Lanham Act does not define what constitutes an “exceptional” case, federal courts have determined that malicious, fraudulent, deliberate, or willful trademark infringement could qualify for this characterization. See, e.g., United Phosphorus, Ltd. v. Midland Fumigant, Inc., 205 F.3d 1219, 1232 (10th Cir. 2000).  
\(^c\) A “counterfeit” is a spurious mark which is identical with, or substantially indistinguishable from, a registered mark. 15 U.S.C. § 1127.  
\(^d\) “Dilution” is statutorily defined in 15 U.S.C. § 1127 to mean “the lessening of the capacity of a famous mark to identify and distinguish goods or services, regardless of the presence or absence of ... (1) competition between the owner of the famous mark and other parties, or (2) likelihood of confusion, mistake, or deception.”  
\(^e\) “Blurring” occurs when the famous mark’s ability to identify its product has been impaired due to an association in the minds of consumers arising from similarity between another mark and the famous mark. 15 U.S.C. § 1125(c)(2)(B).  
\(^f\) Tarnishment occurs when the reputation of a famous mark has been harmed by negative associations arising from the similarity between another mark and the famous mark. 15 U.S.C. § 1125(c)(2)(C). Situations in which tarnishment could result are when a famous trademark is “linked to products of shoddy quality, or is portrayed in an unwholesome or unsavory context, with the result that the public will associate the lack of quality or lack of prestige in the defendant’s goods with the plaintiff’s unrelated goods.” Hormel Foods Corp. v. Jim Henson Prods., 73 F.3d 497, 507 (2d Cir. 1996) (citations and internal quotations omitted).  
\(^g\) Under the “personal use exemption,” 19 U.S.C. §1526(d)(1), this restriction does not apply to the importation of one article bearing a protected trademark that accompanies any traveler arriving in the United States, when such article is for his personal use and not for sale.  
\(^h\) Pursuant to agency policy, the U.S. Customs Service prioritizes enforcement efforts on trademarks and trade names that are recorded with U.S. Customs Service. U.S. Customs Directive No. 2310-008A (April 2000), available at [http://www.cbp.gov/linkhandler/cgov/toolbox/legal/directives/2310-008a.2310-008a.doc]. Trademarks registered by the U.S. Patent and Trademark Office may be recorded with U.S. Customs if the registration is current. 19 C.F.R. § 133.1.
## Patent

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| **Patent Infringement, 35 U.S.C. §§ 271; 281-297.** | (a) Unauthorized making, using, or selling any patented invention within the United States or importing into the United States any patented invention during the patent term; (b) Actively inducing patent infringement; (c) Selling within the United States or importing into the United States a component of a patented invention, for use in practicing a patented process, constituting a material part of the invention, knowing it to be especially made for use in an infringement of such patent; (d) Manufacturing within the United States the components of a patented invention and then exporting those disassembled parts for combination abroad into an end product. | (1) Injunctions, 35 U.S.C. § 283.  
(2) Damages adequate to compensate for the infringement (including lost profits if the patent holder can demonstrate a causal connection between the infringement and the unearned profits), but in no event less than a reasonable royalty for the use of the invention by the infringer, together with interest and costs as determined by the court, 35 U.S.C. § 284. The court may receive expert testimony as an aid to the determination of damages or of what royalty would be reasonable under the circumstances.  
(3) The court in its discretion (for example, in cases of egregious, willful infringement) may increase the damages up to three times the amount found or assessed by either the jury or the court, 35 U.S.C. § 284.  
(4) In exceptional cases, the court may award reasonable attorney fees to the prevailing party, 35 U.S.C. § 285.  
NOTE: Monetary damages shall not be awarded for any infringement committed more than 6 years prior to the filing of the complaint or counterclaim for infringement, 35 U.S.C. § 286. |
| **Infringement of a Design Patent, 35 U.S.C. § 289** | Unauthorized application of a patented design (or any colorable imitation thereof) to any article of manufacture for the purpose of sale, or the sale of such article. | (1) The offender is liable to the patent design owner to the extent of his total profit, but in no event less than $250, recoverable in any U.S. district court having jurisdiction of the parties.  
(2) The remedies for patent infringement described in the box immediately above may also be available to the owner of a design patent infringed in this manner, but he is not allowed to twice recover the profit made from the infringement, 35 U.S.C. § 289. |
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<td>False Marking of Patent-related Information in Connection with Articles Sold to the Public, 35 U.S.C. § 292</td>
<td>(1) Unauthorized use in connection with anything made, used, or sold within the United States, or imported into the United States, of the name of a patent owner, patent number, or the words “patent” or “patentee,” with the intent of counterfeiting the mark of the patentee, or of deceiving the public; (2) Marking any unpatented article with the word “patent” or any word or number, for the purpose of deceiving the public; or (3) Using the words “patent applied for,” “patent pending,” or any word falsely suggesting that a patent application has been made or is pending, for the purpose of deceiving the public.</td>
<td>(1) A fine of not more than $500 for every such offense, 35 U.S.C. § 392(a). (2) Any person may sue for the penalty, in which event one-half shall go to the person suing and the other to the use of the United States, 35 U.S.C. § 392(b).</td>
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<tr>
<td>Unauthorized Use or Manufacture of a Patented Invention by or for the United States, 28 U.S.C. § 1498(a)</td>
<td>(1) Use or manufacture of a patented invention by or for the United States government without the patent owner’s authorization.</td>
<td>(1) An action against the United States in the United States Court of Federal Claims for the recovery of the patent holder’s reasonable and entire compensation for such use and manufacture. (2) Reasonable and entire compensation shall include the owner’s reasonable costs, including reasonable fees for expert witnesses and attorneys, in pursuing the action if the patent owner is an independent inventor, a nonprofit organization, or an entity that had no more than 500 employees at any time during the 5-year period preceding the use or manufacture of the patented invention by or for the United States. However, unless the action has been pending for more than 10 years from the time of filing to the time that the owner applies for such costs and fees, reasonable and entire compensation shall not include such costs and fees if the court finds that the position of the United States was substantially justified or that special circumstances make an award unjust.</td>
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a. A state (or instrumentality thereof) that infringes a patent may not be sued by the patent holder because of the Eleventh Amendment to the U.S. Constitution. Legislation that would have abrogated the states’ sovereign immunity from patent infringement lawsuits was invalidated by the U.S. Supreme Court in the late 1990s. See Florida Prepaid v. College Savings, 527 U.S. 627 (1999).
## Unfair Competition

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<td>Unfair Practices in Import Trade, 19 U.S.C. § 1337&lt;sup&gt;a&lt;/sup&gt;</td>
<td>Infringement by importing counterfeit and infringing products into the United States. Section 337 of the Tariff Act of 1930 grants intellectual property rights holders the right to seek relief from the United States International Trade Commission (ITC), for the importation of goods that infringe a trademark, patent, or copyright. To initiate a “Section 337 action,” intellectual property rights owners must file a complaint with the ITC to allege unfair acts in the importation of infringing goods into the United States.</td>
<td>(1) General or limited exclusion orders issued by the ITC barring the importation of infringing products into the United States (enforced by the U.S. Bureau of Customs and Border Protection).&lt;br&gt;(2) Cease and desist orders issued by the ITC to specific U.S. persons to prohibit the use or purchase of such infringing products from abroad (enforced by the ITC), 19 U.S.C. §§ 1337(d)-(f).&lt;br&gt;(3) Monetary damages are not available in a Section 337 proceeding, although the intellectual property owner can seek such monetary relief by filing a suit in federal district court.&lt;br&gt;(4) Civil forfeiture is authorized if the owner or importer of the infringing article previously attempted to import the article into the United States, 19 U.S.C. § 1337(i).&lt;br&gt;(5) Anyone who violates an order of the ITC must pay to the United States a civil penalty for each day on which an importation of articles, or their sale, occurs in violation of the order. The amount of the civil penalty is to be not more than the greater of $100,000 or twice the domestic value of the articles entered or sold on such day in violation of the ITC’s order. To recover the civil penalty, the ITC may bring a civil action in the U.S. District Court for the District of Columbia or in the district in which the violation occurs, 19 U.S.C. § 1337(f)(2).</td>
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<sup>a</sup> While the majority of Section 337 cases usually involve a claim of patent infringement, the statute expressly allows trademark and copyright owners to seek relief, 19 U.S.C. § 1337(a)(1)(B)(i) (registered copyrighted work), 19 U.S.C. § 1337(a)(1)(C) (registered U.S. trademark).
# Trade Secrets

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<td>Theft of a Trade Secret to Benefit a Foreign Entity, 18 U.S.C. § 1831</td>
<td>With intent or knowledge that the offense will benefit any foreign government, foreign instrumentality, or foreign agent, knowingly: (1) stealing or without authorization taking or obtaining a trade secret; (2) without authorization copying, destroying, or transmitting a trade secret; (3) receiving, buying, or possessing a trade secret, knowing it to have been stolen or obtained without authorization; (4) attempting to commit any offense described above; (5) conspiring with one or more other persons to commit any offense described above, and one or more of such persons do any act to effect the object of the conspiracy.</td>
<td>The Attorney General of the United States may, in a civil action brought in a U.S. district court, obtain appropriate injunctive relief, 18 U.S.C. § 1836.</td>
</tr>
<tr>
<td>Theft of Trade Secrets for Commercial Advantage, 18 U.S.C. § 1832</td>
<td>With intent to convert a trade secret related to a product that is placed in interstate or foreign commerce, to the economic benefit of anyone other than the owner thereof, and intending or knowing that the offense will injure any owner of that trade secret, knowingly: (1) stealing, or without authorization taking or obtaining such information; (2) without authorization copying, destroying, or communicating a trade secret; (3) receiving, buying, or possessing a trade secret, knowing it to have been stolen or obtained without authorization; (4) attempting to commit any offense described above; (5) conspiring with one or more other persons to commit any offense described above, and one or more of such persons do any act to effect the object of the conspiracy.</td>
<td>The Attorney General of the United States may, in a civil action brought in a U.S. district court, obtain appropriate injunctive relief, 18 U.S.C. § 1836.</td>
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# Criminal Penalties

## Copyright

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<tr>
<td><strong>Copyright Infringement for Profit, 17 U.S.C. § 506(a)(1)(A), 18 U.S.C. § 2319(b)</strong></td>
<td>Willful infringement of copyright for purposes of commercial advantage or private financial gain.</td>
<td>(1) If the offense consists of the reproduction or distribution (including by electronic means) during any 180-day period of at least 10 copies of one or more copyrighted works, which have a total retail value of more than $2,500, an imprisonment sentence of not more than 5 years, or a fine in the amount of up to $250,000, or both (for corporate offenders or an organization, up to a $500,000 fine is permitted), 18 U.S.C. § 2319(b)(1). For a second or subsequent offense, the maximum imprisonment term is doubled to 10 years, 18 U.S.C. § 2319(b)(2). (2) Anyone who commits an offense in any other case is subject to an imprisonment sentence of not more than 1 year, or a fine of up to $100,000 ($200,000 for organizations), or both, 18 U.S.C. § 2319(b)(3). (3) Civil and criminal forfeiture of all infringing copies and all devices and equipment used in the manufacture of such infringing copies, 17 U.S.C. §§ 506(b), 509. (4) Mandatory restitution.</td>
</tr>
<tr>
<td><strong>Copyright Infringement Without Profit Motive, 17 U.S.C. § 506(a)(1)(B), 18 U.S.C. § 2319(c)</strong></td>
<td>Willful infringement of a copyright by reproducing or distributing, including by electronic means, during any 180-day period, one or more copies of one or more copyrighted works which have a total retail value of more than $1,000.</td>
<td>(1) If the offense consists of the reproduction or distribution of 10 or more copies of 1 or more copyrighted works, which have a total retail value of $2,500 or more, a statutory maximum penalty of 3 years imprisonment, or a fine of up to $250,000 ($500,000 for organizations), or both, 18 U.S.C. § 2319(c)(1). For a second or subsequent offense, the maximum imprisonment term is 6 years, 18 U.S.C. § 2319(c)(2). (2) If the offense consists of the reproduction or distribution of 1 or more copies of 1 or more copyrighted works, which have a total retail value of more than $1,000, an imprisonment sentence of not more than 1 year, or a fine of up to $100,000 ($200,000 for organizations), or both, 18 U.S.C. § 2319(c)(3). (3) Civil and criminal forfeiture of all infringing copies and all devices and equipment used in the manufacture of such infringing copies, 17 U.S.C. §§ 506(b), 509. (4) Mandatory restitution.</td>
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| Pre-Release Distribution of a Copyrighted Work Over a Publicly-Accessible Computer Network, 17 U.S.C. § 506(a)(1)(C), 18 U.S.C. § 2319(d) | Distributing a copyrighted work being prepared for commercial distribution, by making it available on a publicly-accessible computer network, if the infringer knew or should have known that the work was intended for commercial distribution. | If infringement committed for commercial purpose:  
(1) Imprisonment of not more than 5 years, or a fine of up to $250,000 ($500,000 for organizations), or both, 18 U.S.C. § 2319(d)(2). For a second or subsequent offense, the maximum imprisonment term is 10 years, 18 U.S.C. § 2319(d)(4).  
(2) Civil and criminal forfeiture of all infringing copies and all devices and equipment used in the manufacture of such infringing copies, 17 U.S.C. §§ 506(b), 509.  
(4) Mandatory restitution. | If infringement has no commercial purpose:  
(1) For a first offense: imprisonment for not more than 5 years, or a fine of not more than $500,000, or both.  
(2) For the second or subsequent offense: imprisonment for not more than 10 years, or a fine of not more than $1,000,000, or both. |
| Circumvention of Copyright Protection Systems in Violation of the Digital Millennium Copyright Act (DMCA), 17 U.S.C. § 1204 | Willfully and for purposes of commercial advantage or private financial gain:  
(1) Descrambling, decrypting, or otherwise avoiding, bypassing, removing, deactivating, or impairing a technological measure, without the authority of the copyright owner, that effectively controls access to a copyrighted work; or  
(2) Manufacturing, importing, offering to the public, providing, or otherwise trafficking in any technology, product, service, device, or component, that is primarily designed or produced for the purpose of circumventing copyright protection measures. |                                                                                                         |                                                                                                           |                                                                                                                                                                                                                                                                                                                                                                                                 |

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<tr>
<td><strong>Bootleg Recordings of Live Musical Performances, 18 U.S.C. § 2319A</strong></td>
<td>Knowingly and for purposes of commercial advantage or private financial gain: (1) making an unauthorized recording of sounds or sounds/images of a live musical performance, or copies of such recording; (2) transmitting or other communication to the public of such sounds and/or images of a live musical performance; or (3) distribution, sale, or trafficking in any copy of an unauthorized live musical performance recording (whether or not such recording was done in the United States).</td>
<td>(1) For a first offense, imprisonment of up to 5 years, or a fine of up to $250,000 ($500,000 for organizations), or both. (2) For a second or subsequent offense, the maximum imprisonment sentence doubles to 10 years (with the same fine amounts as the first offense). (3) Civil and criminal forfeiture of all infringing copies and all devices and equipment used in the manufacture of such infringing copies, 18 U.S.C. §§ 2319A(b), (c).</td>
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<tr>
<td><strong>Unauthorized Recording of Motion Pictures in a Movie Theater (Camcording), 18 U.S.C. § 2319B</strong></td>
<td>Knowingly using an audiovisual recording device to transmit or make a copy of a motion picture from a performance of such work in a movie theater.</td>
<td>(1) For a first offense, imprisonment of not more than 3 years, or a fine of up to $250,000 ($500,000 for organizations). (2) For a second or subsequent offense, the maximum imprisonment sentence doubles to 6 years (with the same fine amounts as the first offense). (3) Criminal forfeiture (but not civil) of all infringing copies and any recording devices or other equipment used in connection with the offense, 18 U.S.C. § 2319B(b). (4) Mandatory restitution.</td>
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<tr>
<td><strong>Counterfeit or Illicit Labels and Counterfeit Documentation and Packaging for Copyrighted Works, 18 U.S.C. § 2318</strong></td>
<td>Knowingly trafficking in a counterfeit label or illicit label affixed to, enclosing, or accompanying a copyrighted work, or trafficking in counterfeit documentation or packaging.</td>
<td>(1) Imprisonment of not more than 5 years, a fine of up to $250,000 ($500,000 for organizations), or both. (2) Civil and criminal forfeiture of all infringing copies and all devices and equipment used in the manufacture of such infringing copies, 18 U.S.C. 2318(d), (f). (3) Mandatory restitution.</td>
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a. A defendant is required to make restitution to compensate victims for the harm suffered due to an intellectual property offense in Title 18 of the U.S. Code, pursuant to the Mandatory Victims Restitution Act of 1996 (MVRA), P.L. 104-132, §§ 201-211, 110 Stat. 1227-1241, codified in part at 18 U.S.C. § 3663A. Under the MVRA, a court shall order, in addition to any penalty authorized by law, the defendant to make restitution if he is convicted of an “offense against property under [Title 18] ... including any offense committed
by fraud or deceit ... in which an identifiable victim or victims suffered a pecuniary loss.” 18 U.S.C. § 3663A(c)(1)(A)(ii),(B). See United States v. Chay, 281 F.3d 682, 686 (7th Cir. 2002) (explaining that trafficking in counterfeit documents and packaging for computer programs was “a crime against property covered by” the MVRA and thus required mandatory restitution).

b. The fines listed in this box are the same for an individual or for organizations.
### Trademark

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<tr>
<td><strong>Trafficking in Counterfeit Trademarks, Service Marks, and Certification Marks, 18 U.S.C. § 2320</strong></td>
<td>(1) Intentionally trafficking or attempting to traffic in goods or services and knowingly using a counterfeit mark on or in connection with such goods or services; (2) Intentionally trafficking or attempting to traffic in labels, patches, stickers, wrappers, badges, emblems, medallions, charms, boxes, containers, cans, cases, hangtags, documentation, or packaging of any type or nature, knowing that a counterfeit mark has been applied thereto, the use of which is likely to cause confusion, to cause mistake, or to deceive.</td>
<td>(1) For a first offense, imprisonment of not more than 10 years, or a fine of not more than $2,000,000 ($5,000,000 for organizations). (2) For a second or subsequent offense, the maximum imprisonment term doubles to 20 years, and the maximum fines increase to $5,000,000 ($15,000,000 for organizations). (3) Civil forfeiture of any article bearing or consisting of a counterfeit mark used in committing a violation of this offense, and any property used to commit or to facilitate the commission of a violation of this offense, 18 U.S.C. § 2320(b)(1). (4) Criminal forfeiture of any property constituting or derived from any proceeds the convicted person obtained, directly or indirectly, as the result of the offense; any of the person’s property used, or intended to be used to commit, facilitate, aid, or abet the commission of the offense; and any article that bears or consists of a counterfeit mark used in committing the offense, 18 U.S.C. § 2320(b)(3). (5) Mandatory restitution, 18 U.S.C. § 2320(b)(4).</td>
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# Trade Secrets

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| **Trade Secret Theft to Benefit a Foreign Entity, 18 U.S.C. § 1831** | With intent or knowledge that the offense will benefit any foreign government, foreign instrumentality, or foreign agent, knowingly: (1) stealing or without authorization taking or obtaining a trade secret; (2) without authorization copying, destroying, or transmitting a trade secret; (3) receiving, buying, or possessing a trade secret, knowing it to have been stolen or obtained without authorization; (4) attempting to commit any offense described above; (5) conspiring with one or more other persons to commit any offense described above, and one or more of such persons do any act to effect the object of the conspiracy. | (1) Imprisonment of up to 15 years, or a fine of up to $500,000 ($10,000,000 for organizations), or both.  
(2) Criminal forfeiture of any property constituting, or derived from, any proceeds the person obtained, directly or indirectly, as the result of such violation, and any of the person’s property used, or intended to be used to commit or facilitate the commission of such violation, if the court so determines, taking into consideration the nature, scope, and proportionality of the use of the property in the offense, 18 U.S.C. § 1834.  
(3) Mandatory restitution. |
| **Theft of Trade Secrets for Commercial Advantage, 18 U.S.C. § 1832** | With intent to convert a trade secret related to a product that is placed in interstate or foreign commerce, to the economic benefit of anyone other than the owner thereof, and intending or knowing that the offense will injure any owner of that trade secret, knowingly: (1) stealing, or without authorization taking or obtaining such information; (2) without authorization copying, destroying, or communicating a trade secret; (3) receiving, buying, or possessing a trade secret, knowing it to have been stolen or obtained without authorization; (4) attempting to commit any offense described above; (5) conspiring with one or more other persons to commit any offense described above, and one or more of such persons do any act to effect the object of the conspiracy. | (1) Imprisonment of up to 10 years, or a fine of up to $250,000 ($5,000,000 for organizations), or both.  
(2) Criminal forfeiture of any property constituting, or derived from, any proceeds the person obtained, directly or indirectly, as the result of such violation, and any of the person’s property used, or intended to be used to commit or facilitate the commission of such violation, if the court so determines, taking into consideration the nature, scope, and proportionality of the use of the property in the offense, 18 U.S.C. § 1834.  
(3) Mandatory restitution. |