# Missouri Medicaid Basics

Winter 2009

## Introduction

The Medicaid program, enacted through Title XIX of the federal Social Security Act in 1965 at the same time as Medicare, exists as the largest of the federal-state partnerships for low-income people. Nationally, Medicaid currently provides public health insurance coverage to approximately 60 million low-income Americans, including working families, seniors, and individuals with diverse physical and mental disabilities. The federal government offers matching funds to states to support the financing of Medicaid.

Each state administers its own Medicaid program. The federal Centers for Medicare and Medicaid Services (CMS) monitors state-run programs and establishes requirements for service delivery and quality, funding, and eligibility standards. State participation is voluntary, and all states have participated since 1982. Missouri's participation in Medicaid (called MO HealthNet in Missouri) began in 1967.

### Overview of Missouri Medicaid (MO HealthNet)

The Missouri Department of Social Services (DSS), MO HealthNet Division (formerly known as the Division of Medical Services) administers the provision and payment of services for Missouri's MO HealthNet program. The DSS Family Support Division (FSD) determines MO HealthNet eligibility for individuals and families. FSD offices are located in each of Missouri's 114 counties and the City of St. Louis.

MO HealthNet represents a significant portion of Missouri's overall state budget. Approximately 26 percent of Missouri's total budget will go to MO HealthNet in State Fiscal Year (SFY) 2009. However, about 51 percent of the state's Medicaid funding comes from federal funds. Increases in program costs can have a major impact on the overall fiscal condition of the state.

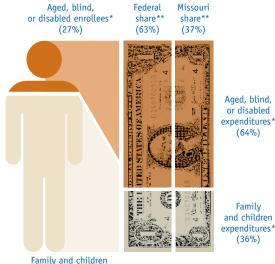
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#### Missouri's MO HealthNet:

- covers 1 out of every 7 Missourians
- covers 34% of Missouri's children
- pays for 48% of all births in the state<sup>1</sup>
- covers 1 out of every 10 seniors over age 65
- pays for 61% of all nursing home care in the state<sup>2</sup>
- covers Medicare premiums, deductibles, and coinsurance for eligible seniors and people with disabilities

Although the majority of people enrolled in MO HealthNet are families and children, the majority of expenditures pay for services to aged, blind, and disabled Missourians.



and children expenditures\* (36%)

(64%)

enrollees\* (73%)

<sup>\*</sup>State Fiscal Year 2008

<sup>\*\*</sup>Effective from Oct. 1, 2008 to Sept. 30, 2009

#### Missouri Medicaid Eligibility

Covered Populations	Income Guidelines*
Children (up to age 19)	<300% Federal Poverty Level (FPL)
Parents	≈19% FPL**
Pregnant Women	<185% FPL
Disabled Individuals	<85% FPL***
Missourians (age 65 & over)	<85% FPL***
Blind Individuals	<100% FPL***
Qualified Medicare Beneficiaries	<100% FPL

<sup>\*</sup> Asset tests and other factors affect eligibility, which is determined by the Family Support Division local offices.

#### 2008 Federal Poverty Level (FPL)\*

Family Size	Annual Income			
	85% FPL	100% FPL	185% FPL	300% FPL
1	\$8,840	\$10,400	\$19,240	\$31,200
2	\$11,900	\$14,000	\$25,900	\$42,000
3	\$14,960	\$17,600	\$32,560	\$52,800
4	\$18,020	\$21,200	\$39,220	\$63,600

<sup>\*</sup> These apply to the 48 contiguous states and the District of Columbia

# AFDC Payment Standard for Parent Eligibility (≈19% FPL)

	Family Size			
	2	3	4	5
Annual Income	\$2,808	\$3,504	\$4,104	\$4,656

# **Eligibility**

In general, MO HealthNet covers low-income children; their parents, guardians, or caretakers; and aged, blind, or disabled people. However, certain income and resource criteria must be met as well. Income criteria are largely based on poverty guidelines established by the federal government. Resource criteria (i.e., savings and other countable assets) largely apply only to aged, blind, and disabled people applying for MO HealthNet.

### Parents, Children, and Pregnant Women

In SFY 2008, MO HealthNet covered more than 485,000 low-income children and approximately 123,000 low-income adults in families with children. The majority of covered adults in families with children are women. Children represent the largest demographic group served by Missouri Medicaid, with 58 percent of all MO HealthNet enrollees being age 18 or younger. Pregnant women who meet certain income criteria are also eligible for coverage during their pregnancy and postpartum.

#### Aged

Approximately 77,000 Missourians age 65 and over were covered by MO HealthNet in SFY 2008. Eligible individuals must meet the income and resource requirements of the program. Missouri seniors can also "spend down" their incomes to qualify for MO HealthNet (see text box on pg. 3 for an explanation of spend down). In some cases, MO HealthNet assists seniors in paying their Medicare premiums, copayments, and deductibles.

#### Blind and Disabled

According to Missouri DSS, an estimated 145,000 Missourians covered by MO HealthNet qualify for services due to a "physical or mental impairment, disease, or loss which keeps them from working in any job within their skill level for 12 months or longer." People who are eligible for cash assistance through the federal Supplemental Security Income (SSI) program automatically qualify for MO HealthNet on the basis of disability. Other individuals who meet the SSI disability definition are also eligible as long as their income does not exceed 85 percent of the federal poverty level (FPL) for disabled individuals and 100 percent of FPL for those who are blind. Additional people can qualify by spending down their incomes on medical expenses. Some people with a disability also receive MO HealthNet assistance to help pay their Medicare premiums, copayments, and deductibles.

<sup>\*\*</sup> Income guidelines for parents are based on the July 1996 Aid for Families with Dependent Children (AFDC) payment standard, not on the Federal Poverty Guidelines. The FPL percentage given for parents is an approximation (see chart below for actual income amounts).

<sup>\*\*\*</sup> Deductions and exceptions apply. People may have medical expenses deducted from income calculations to "spend down" to eligible levels.

## **Key MO HealthNet Programs**

MO HealthNet refers to the statewide medical assistance programs for elderly and disabled persons, low-income families, pregnant women, and children. MO HealthNet enrollees receive their health care through either the fee-for-service or the managed care delivery systems. MO HealthNet includes both federally-matched and state-only funded programs. The following sections discuss six of the largest programs that together covered about 95 percent of the individuals enrolled in MO HealthNet in SFY 2008.

#### 1. MO HealthNet for the Aged, Blind, or Disabled

MO HealthNet for the Aged, Blind, or Disabled (MHABD) provides Medicaid coverage to individuals who meet the requirements of Old Age Assistance (OAA), Permanently and Totally Disabled (PTD), or Aid to the Blind. These Missourians account for about 26 percent of all MO HealthNet consumers. Individuals who are over 65 or disabled and have incomes up to 85 percent of FPL qualify automatically, while others qualify for MHABD by spending down their incomes on medical expenses each month. Persons who are blind automatically qualify for MO HealthNet if they have incomes up to 100 percent of FPL. These individuals may also spend down to qualify.

Approximately 32 percent of individuals covered under MHABD are eligible under the OAA requirements, while less than 0.5 percent of individuals in the MHABD program are eligible under the Aid to the Blind program. Individuals with disabilities account for 68 percent of participants in the MHABD program. People of all ages with a wide variety of physical and mental disabilities can qualify if their disability, income, and resources meet certain criteria.

Individual recipients may be eligible for MO HealthNet in more than one category. They choose to enroll in a given program for a variety of reasons, such as an easier enrollment process. Many recipients of MHABD may also be eligible for benefits under the Qualified Medicare Beneficiary (QMB) program.

#### 2. Qualified Medicare Beneficiary

The federal government requires that state Medicaid programs pay Medicare premiums, deductibles, or coinsurance for qualified people enrolled in Medicare Parts A or B. The Missouri QMB program pays for Medicare premiums, deductibles, and coinsurance for eligible persons enrolled in Medicare Part A with incomes up to 100 percent of FPL. Approximately 10,100 individuals received benefits through the QMB program in SFY 2008. Additionally, Missouri has a Specified Low-Income Medicare Beneficiary (SLMB) program that pays for all or part of the Medicare Part B premiums for persons whose incomes are more than 100 percent of FPL, but less than 175 percent of FPL. Approximately 13,900 individuals received assistance in SFY 2008 under the SLMB program.

# What's Meant by "Spending Down"?

Spending down refers to the amount of medical expenses that an individual must pay each month before becoming eligible for coverage through Medicaid. The total that must be spent down equals the amount by which an individual's or couple's net income exceeds the income eligibility requirement for a given Medicaid program.

An individual's spend down obligation can be met by:

- submitting incurred medical expenses to their caseworker on a monthly basis; or
- paying the monthly spend down amount to the MO HealthNet Division, similar to an insurance premium payment.

# MO HealthNet for Kids (SCHIP)

The federal Balanced Budget Act (BBA) of 1997 amended the Social Security Act to create Title XXI, the State Children's Health Insurance Program (SCHIP). In each state, SCHIP provides health insurance for uninsured children in families with incomes too high to qualify for Medicaid but too low to afford private coverage.

The federal government matches the state's SCHIP spending at a higher rate than for Medicaid. In Missouri, the federal FY 2009 match for Medicaid is 63 percent, but the federal match for Missouri's SCHIP program is 74 percent.

In 2007, SCHIP was slated to be reauthorized by Congress. Due to differences between Congress and the White House, the bill to reauthorize SCHIP was vetoed twice by President Bush. In late December 2007, Congress adopted and the President signed the Medicare, Medicaid, and SCHIP Extension Act, which extended support for SCHIP through March 31, 2009. This measure includes \$5 billion in baseline funding for SCHIP for each of fiscal years 2008 and 2009, as well as an additional \$1.6 billion for FY 2008 and \$275 million for FY 2009 (through March 2009) to maintain current services.

While President Obama and the 111th Congress may consider broader health care reform, one of the first health care issues on the Congressional agenda will be SCHIP because of the March 31 expiration of the current reauthorization.<sup>3</sup>

#### 3. MO HealthNet for Kids (Medicaid)

This program provides health insurance coverage for children under age 19 whose net family income does not exceed:

- 185 percent of FPL for children under age 1,
- 133 percent of FPL for children ages 1-5, and
- 100 percent of FPL for youth ages 6-18.

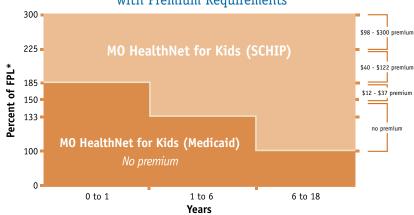
Approximately 398,500 low-income Missouri children have health insurance coverage through this MO HealthNet program. This population represents 48 percent of all MO HealthNet recipients.

#### 4. MO HealthNet for Kids (SCHIP)

Using its allocated State Children's Health Insurance Program (SCHIP) funds, Missouri expanded its existing Medicaid program for low-income children in 1998. This SCHIP expansion extended health coverage to low-income children with family income up to 300 percent of FPL.

The MO HealthNet for Kids (SCHIP) program provides the same health services as those covered under MO HealthNet for Kids (Medicaid), except that SCHIP kids are not eligible for non-emergency medical transportation. Based on an income scale, some individuals covered under Missouri's SCHIP program must pay premiums. Premiums paid per family per month range from \$12 to \$300 (see chart). Approximately 59,000 children have coverage under the MO HealthNet for Kids (SCHIP) program in Missouri. This number represents 7 percent of the total MO HealthNet population.

# MO HealthNet for Kids by Age and Income with Premium Requirements



MO HealthNet for Kids (Medicaid): no premium MO HealthNet for Kids (SCHIP):

- 100% to 150% no premium
- 151% to 185% premium of \$12 to \$37 per family per month
- 186% to 225% premium of \$40 to \$122 per family per month
- 226% to 300% premium of \$98 to \$300 per family per month

\*See page 2 for 2008 FPL guidelines

#### 5. MO HealthNet for Families - Adults

Low-income parents and caretakers are covered through the MO HealthNet for Families (MHF) adult program. Parents with incomes up to the 1996 Aid to Families with Dependent Children (AFDC) income level (approximately 19 percent of FPL) are eligible for the program. In SFY 2008, about 74,500 adults had health insurance coverage through the MHF program. This group represents 9 percent of all MO HealthNet recipients in the state of Missouri.

#### 6. MO HealthNet for Pregnant Women

Pregnant women with family incomes up to 185 percent of FPL qualify for Medicaid coverage under the MO HealthNet for Pregnant Women (MPW) program. Qualification under this category includes 60-day postpartum coverage even with subsequent increases in family income. Approximately 27,000 women received insurance benefits under this program during SFY 2008. This group represents 3 percent of all MO HealthNet recipients in the state.

# Mandatory M0 HealthNet Services

Federal guidelines require states to cover a minimum set of services under Medicaid, including:

- inpatient hospital services;
- outpatient services, including those delivered in Rural Health Clinics (RHCs) and Federally Qualified Health Centers (FQHCs);
- physician services, including psychiatry;
- family planning services and supplies;
- nursing facility services and home care;
- skilled home health services, including durable medical equipment;
- lab and X-ray services;
- nurse-midwife, certified family nurse practitioner, and certified pediatric nurse practitioner services;
- medical and surgical services of a dentist;
- non-emergency medical transportation; and
- screening and treatment services to children under age 21 under the EPSDT/HCY program.

### **EPSDT/HCY Program**

Early and Periodic Screening, Diagnosis, and Treatment (EPSDT) is Medicaid's comprehensive and preventive child health program for individuals under the age of 21. In Missouri, the EPSDT program is called Healthy Children and Youth (HCY). The HCY program provides all MO HealthNet eligible children with appropriate full health screens and subsequent treatment for identified health problems. Components of a full health screen include interval history, physical examinations, anticipatory guidance, laboratory tests, immunizations, lead screening, development/personal social/language, fine/gross motor, hearing, vision, and dental.

# Optional Services Covered by MO HealthNet

States may opt to cover additional services, which also qualify for federal matching funds. "Optional" means only that federal law does not mandate the service. Some of the optional services Missouri provides to certain eligible Medicaid populations include:

- pharmacy services,
- rehabilitation and specialty services,
- mental health services (may be mandatory in some instances),
- psychiatric care,
- in-home care, and
- dental services.

While considered optional, most of these services are central to effective health care. The elimination of these services may increase utilization and costs of some mandatory services, particularly emergency room care and hospitalizations. In addition, lack of access to optional benefits can affect the ability of elderly and disabled populations to remain in their homes and communities and can result in admission to an institution, such as a nursing home.

# **Delivery Systems**

Missouri's MO HealthNet program works to promote good health, to prevent illness and premature death, to correct or limit disability, to treat illness, and to provide rehabilitation to persons with disabilities. Health services covered by MO HealthNet can be split into two benefit packages: 1) Primary and Acute Health Care and 2) Long-Term Care.

#### Primary and Acute Health Care

MO HealthNet's Primary and Acute Health Care package provides physician, hospital, laboratory, pharmacy, preventive, and other services. People have access to these services through either the feefor-service system or the managed care system, depending on the MO HealthNet program for which they are eligible and where they live in the state. In SFY 2008 both programs covered prescription medications for MO HealthNet consumers.

#### Fee-for-Service

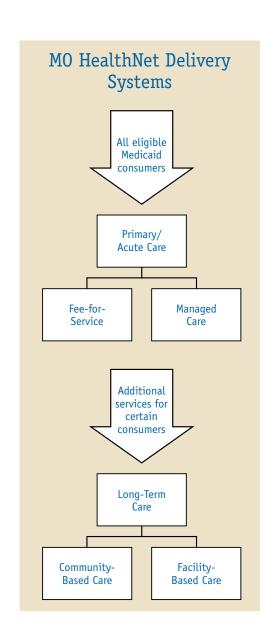
In Missouri, all individuals eligible under the MO HealthNet for the Aged, Blind, and Disabled program participate in the fee-forservice system regardless of their county of residence. Additionally, MO HealthNet children and parents that live in counties other than those designated as managed care counties participate in the fee-for-service system. Missouri DSS, through the use of a claims processing fiscal agent, pays for services based on an established fee schedule.

#### MO HealthNet Managed Care

The MO HealthNet managed care system (formerly known as MC+) started in 1995 when Missouri DSS first contracted with managed care plans in an effort to improve the accessibility and quality of health care services for Missouri's MO HealthNet populations, while reducing the costs of providing care. Effective January 1, 2008, Missouri's MO HealthNet managed care program expanded to 21 additional counties. The managed care system now operates in a total of 58 counties across the state, including the St. Louis, Kansas City, Columbia, and Jefferson City areas (see map on pg. 7). The contracted MO HealthNet managed care health plans provide a particular range of benefits to each enrolled recipient in return for a capitated payment made on a per member per month basis.

All MO HealthNet recipients must enroll in a managed care health plan if they reside in one of the 58 counties included in the managed care system and if they fit into one of the following eligibility categories:

- parents/caretakers, children, pregnant women, and refugees;
- other MO HealthNet children who are in the care and custody of the state and receive adoption subsidy assistance; and
- SCHIP children.



Approximately 380,000 Missourians were enrolled in one of the six contracted MO HealthNet managed care plans as of June 2008.

#### Long-Term Care

MO HealthNet provides long-term care services to people who have chronic or disabling conditions and meet certain "level of care" criteria. These services fall into two categories based on the setting of service delivery. Medicare and private insurance rarely cover long-term care services; therefore, Medicaid typically becomes the primary source of coverage.

#### **Facility-Based Care**

Facility-based nursing care covers services provided in certain residential settings and accounts for one of the largest portions of MO HealthNet costs. Medicaid also covers care in residential facilities for eligible people with developmental disabilities, including mental retardation. To qualify, individuals need a planned program of active treatment, must live in a licensed facility, and must meet certain other criteria. A large majority of Missourians living in intermediate care facilities for the mentally retarded are MO HealthNet consumers.

#### Community-Based Care

Community-based care in Missouri's MO HealthNet program supports a number of Home- and Community-Based (HCB) waivers that allow certain consumers to receive care in their homes or in the community rather than in a nursing facility or other institution. HCB services, available on a limited basis (i.e., a specific number of slots for each type of HCB waiver), have eligibility requirements based on income, resources, and level of care required.

Missouri currently has seven HCB waiver programs that receive funding from state General Revenue, Social Services Block Grants, Medicaid, and the Older Americans Act. Authorization for waiver services comes through either the Missouri Department of Health and Senior Services (DHSS)\* or the Missouri Department of Mental Health (DMH)\*\* which determine need for care and the availability of services.

The Missouri HCB waiver programs include the:

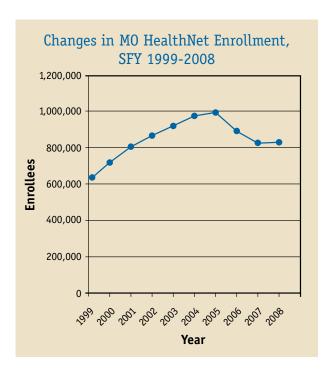
- Aged and Disabled Waiver,\*
- AIDS Waiver,\*
- Independent Living Waiver,\*
- Physical Disabilities Waiver,\*
- MR/DD Community Support Waiver,\*\*
- Missouri Children with Developmental Disabilities Waiver,\*\*
- Mental Retardation and Developmental Disabilities (MR/DD) Comprehensive Waiver.\*\*

# Missouri Counties with MO HealthNet Managed Care



#### What's a Waiver?

States have a lot of flexibility when it comes to designing and running Medicaid and SCHIP. However, federal law sets minimum standards for operating those programs. Sections 1115 and 1915 of the Social Security Act define specific circumstances in which the federal government may, at a state's request, "waive" certain provisions of the federal Medicaid and SCHIP laws. The "waiver" is the agreement between the federal government and the state that exempts the state from the provisions of the federal law that were waived. The waiver includes special terms and conditions that define the strict circumstances under which and for whom the state is exempt from the provisions of federal Medicaid and SCHIP laws. For example, Homeand Community-Based Care waivers provided under Section 1915(c) allow states to provide enhanced community support services to individuals who would otherwise require institutional care. Missouri not only has seven 1915(c) waivers but also has a 1115 waiver that was implemented in 1998 and expanded coverage to Missouri children up to 300 percent of FPL.



#### Annual MO HealthNet Expenditures by Population and Individual per Month Costs, SFY 2008

	Enrollees	Annual Expenditures (millions)	Average Monthly Cost per Enrollee (dollars)
Elderly	<i>76,</i> 701	1,131.7	1,230
Persons with Disabilities	145,317	2,374.2	1,362
Children	484,594	1,412.8	243
Adults (non-disabled and under 65)	122,965	577.8	392

For the majority of individuals, home care is preferred and less expensive than institutional care. In general, those who enter institutional care settings generally do not return home. Therefore, prevention of institutional care is important both for quality of life and for cost containment. The HCB waivers help create a healthier aging population by serving more people for less money than institutional care.

# Financing and Expenditures

Medicaid and SCHIP are financed jointly between the states and federal government. In fiscal year 2008, federal funding of the Medicaid and SCHIP programs totaled approximately \$212 billion. In 2009, The Office of Management and Budget (OMB) estimates that federal funds will account for approximately \$226 billion of states' Medicaid and SCHIP spending. The OMB also has estimated that by 2013 federal Medicaid and SCHIP spending will increase to almost \$300 billion.<sup>4</sup>

#### MO HealthNet Financing

For the majority of MO HealthNet programs, the federal government pays 63 percent of all expenditures. Two notable exceptions to this include: 1) the MO HealthNet for Kids (SCHIP) program for which the federal government pays 74 percent of expenditures, and 2) MO HealthNet administrative costs for which the federal government pays 50 percent of expenditures. As a result, Missouri retains responsibility for funding only the Medicaid costs not covered by the federal government.

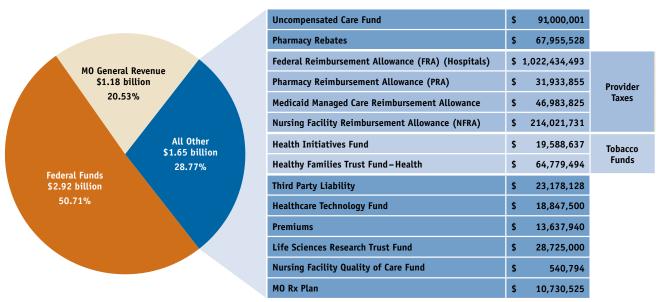
The enacted Missouri Budget for SFY 2009 appropriated approximately \$5.8 billion for MO HealthNet. However, only \$1.18 billion of this cost comes from state General Revenue. The majority of Medicaid financing, \$2.92 billion, stems from direct federal funds. The remaining balance of MO HealthNet financing derives from several non-government sources, including provider taxes (e.g., hospitals, nursing homes, and pharmacies), an uncompensated care fund, and tobacco funds (see chart for a complete list of sources).

### MO HealthNet Expenditures

In SFY 2008 MO HealthNet spent \$4.3 billion or about 78 percent of its budget on:

- hospitals (\$985 million),
- managed care premiums (\$1 billion),
- nursing facilities (\$855 million),
- pharmacy services (\$637 million),
- mental health services (\$408 million), and
- physician services (\$381 million).

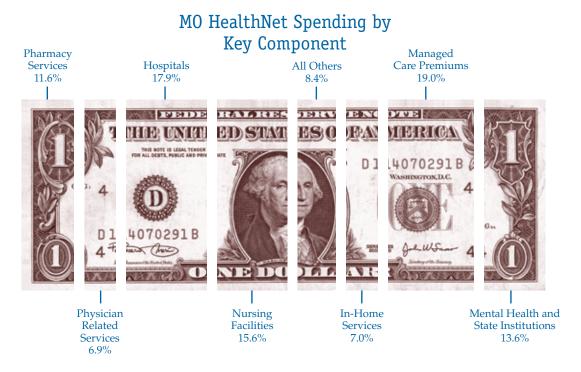
### Sources of MO HealthNet Funding, SFY 2009\* - Total \$5.8 Billion



<sup>\*</sup>This represents the program budget for the MO HealthNet Division, it does not include administrative appropriations or Medicaid funds appropriated to other state departments such as DHSS or DMH.

Although families and children constitute 73 percent of all MO HealthNet enrollees, this population uses only 36 percent of all Medicaid resources. By contrast, the elderly and disabled comprise 27 percent of all MO HealthNet enrollees but utilize 64 percent of all expenditures.

Medicaid works as an open-ended entitlement program, which means that services must be provided to those who meet eligibility guidelines. During economically stressful times, an increased number of individuals and families are eligible for MO HealthNet services. At the same time, state tax revenues also decrease. This results in increased Medicaid costs at the same time that states experience the greatest economic challenges.



## Chronic Care Improvement Program (CCIP)

In November of 2006, MO HealthNet began enrolling patients in its new Chronic Care Improvement Program (CCIP). This enhanced primary care case management program targets individuals with chronic illnesses in order to improve the quality of care for participants, decrease complications associated with their diseases, and reduce costs associated with delivering care. The program uses contracted health care coordinators to provide participants with education about their illness, identify a health care home, and develop personalized health plans to manage their conditions and improve their quality of life. In SFY 2008, over 100,000 of the most chronically ill MO HealthNet participants were enrolled in CCIP. The program focuses physician and member education on specific high-cost, highprevalence conditions such as diabetes, asthma, heart disease, and chronic obstructive pulmonary disease (COPD).

The components of the program targeted to participants include:

- participant outreach and education,
- telephone support for participants regarding their medical concerns,
- electronic monitoring devices to collect and report vital signs to health coaches, and
- a 24/7 nurse line for CCIP enrollees.

A recent report analyzing the outcomes of the CCIP program found that when compared to non-enrollees, program participants experienced:

- reduced average monthly treatment costs,
- diminished emergency room utilization,
- decreased inpatient hospital admissions, and
- reduced no-show rates by greater than 50 percent.

## Medicaid and the Economy

As the nation struggles with the current economic recession, states (including Missouri) face lower than anticipated revenue growth and significant budget shortfalls. During economic downturns, unemployment increases, individuals lose employer sponsored insurance, incomes decline, and Medicaid enrollment expands. In Missouri, the unemployment rate in November 2008 was 6.7 percent, compared to 5.3 percent in November 2007.<sup>5</sup>

## Spending and Enrollment Growth

States began reporting increases in Medicaid spending and enrollment in FY 2008 and continuing into FY 2009. Nationally, Medicaid spending grew by approximately 5.3 percent in FY 2008 and is estimated to increase another 5.8 percent in FY 2009. These spending increases tie closely with a rise in Medicaid enrollment. Across the states, Medicaid enrollment increased by 2.1 percent in FY 2008 and is estimated to increase by an average 3.6 percent in FY 2009. Growth in Medicaid enrollment drives overall Medicaid spending; however, on a cost per enrollee basis Medicaid remains a cost effective program when compared to increases in overall health care costs and growth per person for private sector coverage.

### Policy Issues in Medicaid

In FY 2008 and 2009, states were still making efforts to address the uninsured, improve access to care, and implement cost effective service delivery models. Nevertheless, with the start of the current economic downturn, several states implemented new budget-related Medicaid restrictions. Additionally, many states continue to expand managed care and disease management programs (including Missouri, see text box on pg. 10) in an effort to both assure quality and manage program costs.

Potentially, federal efforts to offer fiscal relief to states could assist in balancing state budgets, preventing Medicaid cuts, and maintaining eligibility. This economic relief may be provided through an enhanced Medicaid match rate that includes a requirement that states maintain Medicaid eligibility levels. The new Administration and Congress will immediately face the issues of SCHIP reauthorization, pending Medicaid regulations, state waiver requests, and the state-federal relationship relating to Medicaid. The resolution of these issues, the course of the economy, and renewed interest in broader health system reform will inevitably impact Medicaid and its role within the overall health care system.<sup>6</sup>

## **Summary**

MO HealthNet has a health impact on the lives of the low-income children, families, and elderly and disabled that it serves. The availability of Medicaid reduces the number of uninsured Missourians and provides health insurance coverage for vulnerable populations who might not otherwise be insured.

MO HealthNet also has a significant economic impact on the state because of the matching funds that it draws from the federal government. The influx of funds stimulates economic activity throughout state and local economies.

The MO HealthNet program supports the state's entire health care infrastructure by helping to:

- reduce uncompensated care,
- promote earlier treatment in appropriate settings and reduce preventable hospitalizations,
- decrease unnecessary emergency room use, and
- support education and training in academic medical centers.<sup>7</sup>

Without the MO HealthNet program, these infrastructure costs would be passed on to employers and their employees through higher insurance premiums.

Missouri's MO HealthNet program exists as a complex system that affects the lives of individuals and families in every county across the state. Policymakers, state administrators, and others must consider how changes to MO HealthNet impact the entire health care system in the state when implementing reforms to this major health insurance program. Reforming a state's Medicaid program is never a simple undertaking because it is not a single program but rather a collection of programs, services, and funding mechanisms. In many cases, an adjustment to one element of this system will have unintended effects or consequences on other elements. Understanding the basics of this system is an important step in addressing the health care needs of all Missouri residents.

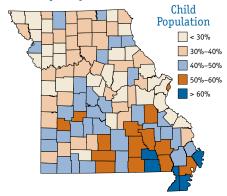
## For More Information About Medicaid

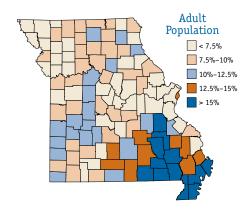
*Missouri Medicaid Basics* provides a brief outline of the Missouri MO HealthNet program. For more information about **MO Health Net**, please visit the Missouri Department of Social Services, MO HealthNet Division website at www.dss.mo.gov/mhd/index.htm.

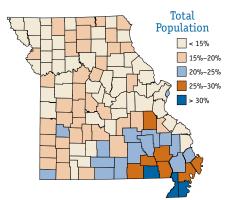
For more information about the **federal Medicaid** program, including federal eligibility requirements, benefits, financing, and administration, please refer to *Medicaid: A Primer*. This document is available at http://www.kff.org/medicaid/upload/7334-03.pdf.

## Percent of Specified Population Enrolled in MO HealthNet by County

In June 2008, 14 percent of Missourians (831,939 individuals) were enrolled in MO HealthNet. The maps below show the percentage of the specified population enrolled in the program by county. As the graphics demonstrate, MO HealthNet exists as an important source of health coverage for many state residents, especially children.







Source: Medicaid Enrollment - Missouri Department of Social Services, Research and Evaluation, Census Data -HIDI Online 2008 Census Report

## **Online Resources**

- Center for Health Care Strategies www.chcs.org
- Center on Budget and Policy Priorities www.cbpp.org/pubs/health.htm
- Centers for Medicare and Medicaid Services (CMS) www.cms.hhs.gov
- Families USA www.familiesusa.org
- Heritage Foundation www.heritage.org/Research/HealthCare
- The Kaiser Commission on Medicaid and the Uninsured www.kff.org/kcmu
- Missouri Department of Health and Senior Services www.dhss.mo.gov
- Missouri Department of Mental Health www.dmh.mo.gov
- Missouri Department of Social Services www.dss.mo.gov
- National Academy for State Health Policy www.nashp.org
- National Association of State Medicaid Directors www.nasmd.org
- National Center for Health Statistics www.cdc.gov/nchs
- Robert Wood Johnson Foundation www.rwjf.org
- The Urban Institute www.urban.org/health/index.cfm

## **Endnotes**

- <sup>1</sup> Community Data Profiles, "Maternal (Prenatal) Health Profile for Missouri Residents," Missouri Department of Health and Senior Services, 2008, http://www.dhss.mo.gov/ASPsPrenatal/Main.php?cnty=929.
- <sup>2</sup> StateHealthFacts.org, "Distribution of Certified Nursing Facility Residents by Primary Payer Source, 2007," Kaiser Family Foundation, 2008, http://statehealthfacts.org/comparebar.jsp?ind=410&cat=8.
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Statistics come from the Missouri Department of Social Services unless otherwise indicated. All dollar figures are for SFY 2008 unless otherwise noted.

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